



Republic of the Philippines  
**House of Representatives**  
Quezon City, Metro Manila

Twentieth Congress  
First Regular Session

HOUSE BILL NO. **2094**



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**Introduced by Representative Antonio “Tonypet” T. Albano**

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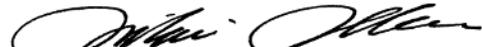
**EXPLANATORY NOTE**

Motorcycles provide an alternative mode of transportation, especially in underserved and traffic-congested areas in the country. Due to the lack of available modes of public transportation, motorcycles-for-hire have been the alternative choice because of their accessibility and affordability.

According to the LTO Annual Report in 2023, motorcycles, tricycles, and non-conventional vehicles account for approximately 58.12% of all motor vehicle registrations in the country. This substantial number reveals that motorcycles play an essential role in the daily movement of persons and goods. The emergence of digital platforms such as Angkas, Move It, JoyRide, Grab, and many others have further transformed public transportation, providing transport convenience to commuters who prefer easier access, cheaper fares, and swifter travel from point to point.

However, despite the beneficial role they play, the operation of motorcycles-for-hire remains without any formal regulatory framework. That is why this measure, which is the product of the collaborative efforts of the House Committee on Transportation, government agencies, industry stakeholders, and civil society during the 19th Congress, is being refiled to institutionalize a comprehensive regulatory framework that will govern motorcycles-for-hire as a legitimate mode of public transportation.

In view of the foregoing, immediate approval of this bill is earnestly sought.

  
**ANTONIO “TONYPET” T. ALBANO**



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**AN ACT**  
**REGULATING THE OPERATION OF MOTORCYCLES-FOR-HIRE AND**  
**PROVIDING PENALTIES FOR VIOLATION THEREOF**

*Be it enacted by the Senate and the House of Representatives of the Philippines in Congress assembled:*

1           **SECTION 1. Short Title.** – This Act shall be known as the  
2 “Motorcycles-for-Hire Act.”

3           **SEC. 2. Declaration of Policy.** – The State recognizes the  
4 importance of transportation in economic development. The recent  
5 innovations in technology has opened an opportunity for other modes  
6 of public conveyance, such as motorcycles-for-hire, to thrive as a  
7 reliable and accessible mode of transportation. However, despite its  
8 promise of convenience and fast service, it must be regulated to  
9 ensure that the interest of the general public is protected. Thus, the  
10 State shall allow the regulated operation of motorcycles-for-hire to  
11 provide the public with an additional mode of public transportation,  
12 which is sufficient, safe, secure and economical.

1 To this end, the State shall establish mechanisms and  
2 guidelines in regulating all the operational aspects of motorcycles-for-  
3 hire.

4 **SEC. 3. *Definition of Terms.*** – As used in this Act:

5 (a) *Digital platform* refers to information and communications  
6 technology-enabled mechanism that connects and integrate  
7 producers and users in online environments where goods  
8 and services are requested, developed, and sold, and data is  
9 generated and exchanged;

10 (b) *Motorcycle* refers to any two (2)-wheeled motor vehicle  
11 without appendages;

12 (c) *Motorcycle-for-hire* refers to a motorcycle, duly registered as  
13 such under this Act, and used to carry passengers or goods  
14 on a for hire basis, offering its services to the public. A  
15 motorcycle-for-hire shall be considered a public utility  
16 vehicle and its operation a public utility;

17 (d) *Motorcycle taxi platform provider (MTPP)* refers to an entity  
18 which provides pre-arranged transportation services for  
19 compensation using a digital platform to connect clients

1 with riders to facilitate a contract of carriage of persons  
2 using a motorcycle-for-hire;

3 (e) *Multi-homing* refers to an approach where an operator may  
4 accredit a particular motorcycle-for-hire to more than one  
5 digital platform providers in delivering transport services;

6 (f) *Online E-commerce platform provider (OEPP)* refers to an  
7 entity which provides pre-arranged transportation services  
8 for compensation using a digital platform to connect clients  
9 with transport services to facilitate a contract of carriage of  
10 goods, including carriage of goods over goods sold on said  
11 digital platform;

12 (g) *Operator* refers to the person in whose name the motorcycle-  
13 for-hire is registered;

14 (h) *Parcel* means a package or rectangular box, the dimension  
15 and weight of which is as specified in the implementing  
16 rules and regulations of this Act, containing goods or some  
17 form of transportable property intended for delivery to an  
18 addressee prominently displayed on at least one (1) of its  
19 sides; and

20 (i) *Rider* refers to the driver of the motorcycle-for-hire.

1           **SEC. 4. Scope and Application.** – This Act shall apply to all  
2 aspects of the operation of motorcycles used as a common carrier for  
3 the transportation of passengers or goods. For this purpose, goods  
4 shall include parcels and mail. This Act shall not apply to  
5 motorcycles directly owned by entities and used exclusively in the  
6 line of business for delivery of goods and other services.

7           **SEC. 5. Motorcycles-For-Hire as Common Carriers.** – The  
8 operation of motorcycles-for-hire is imbued with public interest. As  
9 such, the same shall be governed by the applicable provisions of the  
10 Civil Code of the Philippines and other pertinent laws, rules and  
11 regulations on common carriers, particularly on the required degree  
12 of diligence to be observed in the course of transporting passengers or  
13 goods, and on the presumption of culpability in case of breach of a  
14 contract of carriage.

15           MTPPs and OEPPs should exercise extraordinary diligence in  
16 the accreditation and supervision of motorcycle-for-hire operators  
17 and riders operating under their platforms.

18           **SEC. 6. Registration of Motorcycles-For-Hire.** – A motorcycle  
19 intended to be used as a motorcycle-for-hire must be duly registered  
20 with the Land Transportation Office (LTO) in accordance with the  
21 requirements set forth in Section 7 of this Act. The LTO shall ensure

1 the roadworthiness of all motorcycles-for-hire before their  
2 registration, or any renewal thereof.

3 **SEC. 7. Standards and Specifications of Motorcycles-For-**

4 **Hire.** – The Department of Transportation (DOTr), upon the  
5 recommendation of the Department of Trade and Industry (DTI),  
6 Department of Environment and Natural Resources, LTO and Land  
7 Transportation Franchising and Regulatory Board (LTFRB), shall  
8 prescribe in the implementing rules and regulations the standards  
9 and specifications of motorcycles that may be allowed to operate as  
10 motorcycles-for-hire, taking into consideration the safety of the  
11 passengers and riders and the protection of goods.

12 No modifications shall be made on any motorcycles-for-hire,  
13 except for the installation of the appropriate accessories, such as  
14 motorcycle bracket, top box, luggage carrier, saddlebag, step board or  
15 foot rest, crash guards, speed limiter or monitoring devices, in  
16 accordance with the standards approved by the DTI, if applicable,  
17 and shall be used as reference by the LTO for registration purposes.  
18 In case the DTI has no approved standards, the LTO, upon  
19 consultation and agreement with all stakeholders, shall prescribe the  
20 same, taking into consideration road worthiness and road safety,  
21 until such time the DTI has issued appropriate standards.

1           Within five (5) years upon the enactment of this Act, the DTI  
2 shall ensure the availability of standards of all products and parts  
3 covered by this Act and its implementing rules and regulations, and  
4 its future amendments or revisions.

5           **SEC. 8. Authority to Grant Franchise to Operate**  
6 **Motorcycles-For-Hire.** – The franchising or grant of authority to  
7 operate motorcycles-for-hire shall be as follows:

8           (a) Motorcycles-for-Hire Under MTPPs. – In areas with an  
9 existing and operating MTPPs, the authority and regulation  
10 of the operation of motorcycles-for-hire is vested in the  
11 LTFRB through a franchise or certificate of public  
12 convenience (CPC). The LTFRB shall set forth in the  
13 franchise the terms and conditions to be observed in the  
14 operation of motorcycles-for-hire. In determining the  
15 number of franchises to be issued, the LTFRB shall take  
16 into consideration the Local Public Transport Route Plan  
17 (LPTRP) or studies approved by the DOTr and their impact  
18 on the other modes of public transportation. The franchise  
19 fee shall be determined by the LTFRB after public  
20 consultation and shall only be implemented upon the  
21 approval of the DOTr.

1 (b) Motorcycles-for-Hire in Areas Without an Operating MTPP or  
2 OEPP. – The authority and regulation of operation of  
3 motorcycles-for-hire in areas without an operating MTPP or  
4 OEPP is vested in the LTFRB. The number of routes or  
5 motorcycles-for-hire that may be allowed to operate shall be  
6 determined in accordance with the LPTRP as recommended  
7 by the local government unit (LGU) concerned.

8 The LTFRB shall provide a uniform guidelines as to the  
9 standards of operation of motorcycles-for-hire in  
10 consultation with the LGUs and stakeholders.

11 (c) Motorcycles-for-Hire Operating Under an OEPP. –  
12 Motorcycles-for-Hire operating under an OEPP shall be  
13 regulated by the LTFRB in accordance with its mandate to  
14 issue CPC, subject to compliance with the requirements  
15 provided under the applicable provisions of this Act.

16 **SEC. 9. Requirements for the Grant of a Franchise or**  
17 **Certificate of Public Convenience.** – A CPC shall only be issued to  
18 an operator upon submission or determination of the presence of the  
19 following requirements:

20 (a) Proof of Filipino citizenship;

1 (b) Financial capacity the standard of which to be determined  
2 by the LTFRB;

3 (c) Certificate of Registration duly issued by the LTO;

4 (d) Insurance coverage for the death of or injuries suffered by  
5 the rider, passenger or any third party or damage to  
6 property by reason or on occasion of its operation; and

7 (e) Tax Identification Number or Certificate of Registration as  
8 Common Carrier issued by the Bureau of Internal Revenue  
9 (BIR), if applicable.

10 No operator shall operate more than one (1) franchise nor  
11 operate more than one (1) motorcycle-for-hire in a franchise.

12 **SEC. 10. Qualifications of Motorcycles-For-Hire Riders. –**

13 The LTO shall promulgate the necessary guidelines setting forth the  
14 requirements for the issuance of a professional driver’s license,  
15 including the content of or the conduct of theoretical and practical  
16 examinations, appropriate for the operation of a motorcycle-for-hire.

17 Only riders possessing professional driver’s license shall be allowed to  
18 operate motorcycles-for-hire. The MTPPs and OEPPs shall provide  
19 and conduct a continuing safety training seminar for riders operating  
20 under their respective platforms: *Provided*, That for motorcycles-for-

1 hire riders operating outside the digital platform providers, the  
2 conduct of continuing safety training seminar shall be conducted by  
3 the LTO.

4 **SEC. 11. Accreditation Requirements of MTPPs.** – A MTPP or  
5 OEPP must be duly registered with the Securities and Exchange  
6 Commission (SEC).

7 A MTPP or OEPP, as far as the operation of motorcycles-for-hire  
8 is concerned, before being allowed to operate as such, must comply  
9 with the accreditation requirement of the LTFRB. The DTI, LTFRB  
10 and Department of Information and Communications Technology  
11 (DICT) shall jointly issue the guidelines that shall govern the  
12 operations of MTPPs and OEPPs.

13 MTPPs and OEPPs must possess and maintain the following  
14 minimum requirements for its accreditation:

15 (a) Financial capacity the standard of which to be determined  
16 in the joint guidelines;

17 (b) SEC registration;

18 (c) BIR Tax Identification Number;

1 (d) An established Road Crash Quick Response System; and

2  
3 (e) Capability to evaluate and determine the competence of  
4 riders through an established training center, duly certified  
5 by the LTO and Technical Education and Skills  
6 Development Authority (TESDA). The LTFRB may, as a  
7 requirement for renewal of accreditation, consider the  
8 previous safety record of the MTPP as certified by the LTO  
9 during the effectivity of its accreditation being applied for  
10 renewal.

11 **SEC. 12. Operation of Motorcycles-For-Hire.** – Motorcycles-

12 for-hire may be allowed to operate using the digital platforms, or on  
13 designated areas of operation. To maximize their operation,  
14 motorcycles-for-hire shall not be bound by a single MTPP or OEPP  
15 but shall be allowed to adopt a multi-homing approach within a  
16 particular area of operation under the given franchise, license or  
17 accreditation: *Provided*, That multi-homing operation shall be limited  
18 to two (2) digital platforms but in no case shall a motorcycle-for-hire  
19 be allowed multi-homing operation alternately between two (2) MTPPs  
20 or two (2) OEPPs: *Provided, further*, That a motorcycle-for-hire  
21 accredited under any MTPP or OEPP platform may not be allowed to  
22 operate as motorcycle-for-hire without using such platform.

1           Except for private use, any operation of motorcycle-for-hire in  
2 areas with operating MTPP or OEPP outside the digital platform shall  
3 be considered *colorum* and, therefore, illegal.

4           For purposes of multi-homing operation of motorcycles-for-hire,  
5 the platform providers may not refuse an application for accreditation  
6 solely on the ground that an operator or rider is accredited to another  
7 platform provider.

8           A motorcycle-for-hire may be allowed to carry, alternately, both  
9 passengers or goods.

10          The maximum number of hours that a rider may operate a  
11 motorcyclefor-hire shall be specified in the implementing rules and  
12 regulations of this Act.

13          Motorcycles-for-hire shall operate at speeds allowable under  
14 Republic Act (RA) No. 4136, otherwise known as the “Land  
15 Transportation and Traffic Code,” as amended, local ordinances and  
16 other applicable laws: *Provided*, That in no case shall a motorcycle-  
17 for-hire operate beyond sixty kilometers per hour (60kph).

18          **SEC. 13. Fare Setting.** – The fares, surcharges and other  
19 transportation fees that may be charged by operators and MTPPs  
20 under which they operate for motorcycles-for-hire services shall be in

1 accordance with the fare structure and within the parameters  
2 determined, prescribed and issued by the LTFRB, in consultation  
3 with the motorcycle-for-hire industry stakeholders. The fare structure  
4 shall take into consideration supply and demand components and  
5 shall allow dynamic pricing on account of market variations based on  
6 location and time. The fare structure shall also include the maximum  
7 percentage that can be charged by the MTPPs upon the operators or  
8 riders for a particular transaction. The LTFRB shall periodically  
9 review the fare structure and parameters of determining the  
10 applicable fares. The booking system of MTPPs shall feature a  
11 mechanism that enables clients to compare the transportation cost  
12 charged by each of the available digital platforms.

13 In the case of motorcycles-for-hire operating outside the digital  
14 platforms, the fare shall be determined by the LTFRB, after a public  
15 consultation with LGUs, the operators and other stakeholders.

16 **SEC. 14. *Processing of Personal Data.*** – Any processing,  
17 collection, use and/or storage of personal information and sensitive  
18 personal information involved in the registration/accreditation of  
19 motorcycles-for-hire, digital bookings, and other requirements under  
20 this Act shall be made in accordance with the provisions of RA No.  
21 10173, otherwise known as the “Data Privacy Act of 2012.”

1           **SEC. 15. *Liabilities for Death, Injuries or Damage to***  
2 ***Property.*** – The operator and/or the MTPP or OEPP providing the  
3 digital platform at the time when the death, injury or damage to  
4 property occurred in the course of operating a motorcycle-for-hire  
5 shall be jointly and solidarily liable, with rights of subrogation against  
6 any party at fault: *Provided*, That the liability of the MTPP or OEPP  
7 shall not exceed the amount of the insurance coverage of the  
8 operator.

9           MTPPs and OEPPs shall be responsible for the insurance  
10 coverage of all its accredited riders. The MTPP or OEPP shall likewise  
11 be responsible for the procurement of Personal Passenger Accident  
12 Insurance for the protection of the passengers and/or goods, and,  
13 Third Party Liability insurance to cover for damages caused to any  
14 third party in the course of operation of motorcycles-for-hire.

15           **SEC. 16. *Road Crash Quick Response System.*** – Each MTPP  
16 or OEPP shall establish a quick response team to provide immediate  
17 medical care or bring any person injured by the operation of the  
18 motorcycle-for-hire booked through its digital platform to the nearest  
19 hospital or medical facility. A function that will allow the rider or  
20 passenger to alert the quick response team during emergency or road  
21 crash shall be part of the booking app options of the digital platforms.  
22 When necessary, the MTPP or OEPP shall advance any amount

1 necessary for the admission of such injured person or persons to the  
2 hospital or medical facility up to the insured amount.

3       **SEC. 17. *Enforcement.*** – To ensure the safe and secure  
4 operation of motorcycle-for-hire, the LTO shall deputize LGUs and  
5 other relevant government agencies to assist in the enforcement of  
6 traffic rules and regulations, and to monitor strict compliance with  
7 the provisions of this Act, particularly, on the observance of carrying  
8 capacity and speed limits. The LTO shall establish a centralized  
9 database to ensure the accurate recording of violations and road  
10 crashes involving motorcycles-for-hire for the purpose of applying the  
11 penalties as well as other sanctions under this Act. It shall publish  
12 quarterly and annual reports of such data on its website which shall  
13 be accessible to the public.

14       Consistent with its mandate under RA No. 7924, entitled “An  
15 Act Creating The Metropolitan Manila Development Authority,  
16 Defining Its Powers And Function, Providing Funds Therefor And  
17 Other Purposes,” the Metropolitan Manila Development Authority  
18 (MMDA) shall continue to exercise its traffic enforcement functions  
19 within Metro Manila in furtherance of this Act.

20       All violations related to the terms and conditions of the  
21 franchise shall be endorsed by the LTO enforcement officers,

1 deputized LGU enforcers and MMDA personnel to the LTFRB for  
2 appropriate action.

3 The foregoing shall not preclude the MTPPs or OEPPs from  
4 exercising the power to impose sanctions such as suspension or  
5 blacklisting of their riders or operators on account of violation of  
6 internal rules made known to the latter, acts detrimental to safety  
7 and security and other reasonable or valid grounds.

8 **SEC. 18. Penalties. –**

9  
10 (a) Any rider who operates a motorcycle-for-hire in violation of  
11 traffic rules and regulations, carrying capacity, and  
12 licensing requirement shall suffer the maximum penalty  
13 imposed under the applicable law, ordinance, rule or  
14 regulation for such violation. In addition, the LTO shall  
15 impose a penalty of suspension or revocation of the driver's  
16 license of an erring rider commensurate to the gravity of the  
17 offense and frequency of commission. The table of penalties  
18 shall be included in the implementing rules and regulations  
19 of this Act.

20 (b) An operator who allows a rider who does not possess a valid  
21 Professional Driver's License to operate a motorcycle-for-hire  
22 shall, in addition to penalties under existing laws and

1 regulations, suffer a penalty of suspension or revocation of  
2 franchise, after due notice and hearing.

3 (c) The penal provisions of RA No. 7394, otherwise known as  
4 the “Consumer Act of the Philippines,” RA No. 11967 or the  
5 “Internet Transactions Act of 2023,” and RA No. 10173,  
6 when applicable, shall apply for acts or omissions  
7 committed in the course of motorcycle-for-hire operation.

8 **SEC. 19. *Travel Demand and Operational Data.*** – To assist  
9 the DOTr in transportation planning and management, the MTPPs  
10 and OEPPs shall, not later than thirty (30) calendar days after the  
11 end of every year, submit to the DOTr their travel demand and  
12 operational data.

13 **SEC. 20. *Transitory Provision.*** – In order to provide a smooth  
14 transition in the full implementation of this Act, the authority and  
15 accreditation granted to existing MTPPs, OEPPs and operators shall  
16 continue to be effective until their expiration or six (6) months from  
17 the promulgation of the implementing rules and regulations of this  
18 Act, whichever comes later.

19 **SEC. 21. *Implementing Rules and Regulations.*** – Within  
20 ninety (90) days from the effectivity of this Act, the DOTr shall, in  
21 coordination with the LTFRB, LTO, DTI, DICT, BIR, TESDA,

1 Department of Health, Department of the Interior and Local  
2 Government, MMDA, and Philippine National Police-Highway Patrol  
3 Group, and in consultation with stakeholders, promulgate the  
4 necessary rules and regulations to carry out the implementation of  
5 this Act.

6 **SEC. 22. *Separability Clause.*** – If, for any reason, any  
7 provision of this Act is declared invalid or unconstitutional, the  
8 remaining provisions not otherwise affected shall remain valid and  
9 subsisting.

10

11 **SEC. 23. *Repealing Clause.*** – All provisions of laws, decrees,  
12 executive orders, presidential issuances and other administrative  
13 rules and regulation, or parts thereof, which are incompatible or  
14 inconsistent with the provisions of this Act are hereby repealed,  
15 amended or modified accordingly.

16

17 **SEC. 24. *Effectivity.*** – This Act shall take effect fifteen (15)  
18 days after its publication in the *Official Gazette* or in a newspaper of  
19 general circulation.

Approved,